

Message Text

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ORIGIN IO-13

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 AID-05 COME-00 EB-07 FRB-03 TRSE-00 XMB-02

OPIC-03 CIEP-01 LAB-04 SIL-01 OMB-01 AF-08 ARA-06

EA-07 NEA-10 /130 R

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TAGS: ECE, CSCE, EEWT, OCON

SUBJECT: ECE - COMMITTEE ON DEVELOPMENT OF TRADE, NOVEMBER
29 - DECEMBER 3

REF: STATE 274504

FOLLOWING IS SCOPE PAPER FOR SUBJECT MEETING, APPROVED BY
STATE/COMMERCE WORKING GROUP NOVEMBER 19:

1. THIS SESSION OF THE TRADE COMMITTEE--I.E. OF THE
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COMMISSION'S SENIOR SUBSIDIARY BODY--IS THE MOST IMPORTANT

ECE MEETING PRIOR TO THE 32ND SESSION OF THE COMMISSION. IN RELATION TO CSCE IMPLEMENTATION, IT PRESENTS US WITH AN OPPORTUNITY, A CHALLENGE AND A TEST. IT IS, FIRST, AN OPPORTUNITY TO MAINTAIN THE FORWARD THRUST OF CSCE IMPLEMENTATION, PARTICULARLY IN RELATION TO DECISION D (XXXI). IN THIS CONNECTION, THE DELEGATION SHOULD NOTE IN PLENARY STATEMENTS THE MORE ACTIVE ROLE THE U.S. IS TAKING NOW IN AD HOC BODIES CONVENED UNDER THE AUSPICES OF THE TRADE COMMITTEE (I.E. CONTRACTS, INDUSTRIAL COOPERATION, MARKETING) AND THE DIRECT RELEVANCE OF CSCE LANGUAGE TO THE WORK OF THE TRADE COMMITTEE. THE DELEGATION SHOULD WORK FOR ADOPTION OF A REPORT AND A WORK PROGRAM WHICH REFLECT A BROAD EFFORT, CARRIED OUT THROUGH THE SPECIFIC PROGRAMS OF THE TRADE COMMITTEE, TO MAINTAIN A POSITIVE MOMENTUM IN CSCE IMPLEMENTATION.

2. THE MEETING IS ALSO AN IMPORTANT CHALLENGE. IT MAY BE ARGUED THAT ECE IS NOT AN IDEAL VEHICLE FOR CSCE (BASKET II) IMPLEMENTATION. BUT THERE IS NO IDEAL VEHICLE (FOR THIS OR MOST ANY OTHER PURPOSE). IF ECE DID NOT EXIST, IT WOULD HAVE TO BE INVENTED, IN WHICH CASE IT WOULD, NO DOUBT, TAKE MUCH THE SAME FORM AS IT HAS NOW. THUS, THE CHALLENGE IS TO MAKE IT WORK, AS THE BEST MULTILATERAL VEHICLE WE HAVE OR ARE APT TO HAVE FOR THIS PURPOSE. EXPERIENCE SUGGESTS THAT ECE WORKS BEST WITHIN THE FRAMEWORK OF FAIRLY NARROWLY-DEFINED SUBJECT AREAS ON WHICH THERE IS AN EXISTING CONSENSUS (OR THE PRE-CONDITIONS FOR CONSENSUS) BETWEEN EAST AND WEST AND THUS THE STRONG POSSIBILITY THAT PROGRESS AND FURTHER AGREEMENT ARE POSSIBLE (E.G. THE AREA OF INDUSTRIAL COOPERATION). THE TASK OF THE DELEGATION IS TO EMPHASIZE THESE AREAS, RELATE THEM TO THE GENERAL GOAL OF CSCE IMPLEMENTATION, AND DOWNPLAY WHENEVER POSSIBLE (AND REDUCE THE TIME DEVOTED TO) STERILE AND DOGMATIC EXCHANGES BASED ON FIXED EAST-WEST POSITIONS.

3. THE MEETING WILL ALSO BE A TEST: A TEST OF WILL AND PURPOSE TO CARRY OUT THE EXISTING CSCE COMMITMENTS--I.E. THE LANGUAGE ALREADY AGREED ON--BEFORE THE REVIEW PROCESS (OF THE 32ND SESSION AND, LATER, BELGRADE) BEGINS AND, MOST IMPORTANTLY, BEFORE WE CAN CONSIDER ANY NEW LANGUAGE LIMITED OFFICIAL USE

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ON WHICH WE MIGHT AGREE. TO PUT IT ANOTHER WAY, IF A RECORD CANNOT BE ESTABLISHED BASED ON THE EXISTING CSCE LANGUAGE, THERE IS LITTLE POSSIBILITY OF ANY ADDITIONAL AGREEMENT. IN OUR VIEW, IF THE ECE AND STANOVNIK ARE TO COME INTO BELGRADE WITH A CREDIBLE RECORD, IT WILL HAVE TO START WITH SUCH ELEMENTS AS ECE DOCUMENT 900 AND NOTABLY INCLUDE A MEANINGFUL WORK PROGRAM UNDERTAKEN BY THE TRADE COMMITTEE. IN THIS CONNECTION, EXISTING ITEMS

IN THE WORK PROGRAM (SUCH AS THE VARIETY OF PUBLICATIONS)
SHOULD BE REEXAMINED FOR OVERALL USEFULNESS AND MEANING
IN RELATION TO EAST-WEST COOPERATION.

4. THUS, MUCH OF THE TASK TO BE FACED BY THE DELEGATION
WILL BE TACTICAL. TACTICS WILL INCLUDE, OF COURSE, A
CERTAIN AMOUNT OF DEFENSIVE RESPONSE TO CRITICISM
(IMPLIED OR EXPLICIT) FROM THE EAST OF U.S. TRADE POLICY.
BUT SUCH RESPONSE SHOULD NOT BE IN THE NATURE OF TIT-FOR-
TAT. RATHER, WHENEVER POSSIBLE, THE DELEGATION SHOULD SEEK
TO PUT THE FOCUS OF DISCUSSION ON MORE FRUITFUL GROUNDS.
IN GENERAL, THE DELEGATION WILL BE OPERATING WITHIN THE
CAUCUS SYSTEM. IT IS EXPECTED THAT THE DELEGATION WILL
MAKE A POSITIVE CONTRIBUTION WITHIN THE WESTERN CAUCUS,
WILL PARTICIPATE FULLY IN DRAFTING AND CONTACT GROUPS
WHENEVER APPROPRIATE, AND WILL PRESS U.S. VIEWS WITHIN THE
CAUCUS AS WELL AS IN PLENARY DEBATE. KISSINGER

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